

# Rārangi take Kaunihera Whanokē

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# Extraordinary Council Agenda

To determine an initial proposal for the  
Representation Review formal consultation

Monday 26 July 2021, 2pm  
Council Chamber, Albion Street, Hāwera



## Ngā Mema o te Komiti / Committee Members



Phil Nixon  
Mayor



Robert Northcott  
Deputy Mayor



Andy Beccard  
Councillor



Mark Bellringer  
Councillor



Gary Brown  
Councillor



Celine Filbee  
Councillor



Aaron Langton  
Councillor



Steffy Mackay  
Councillor



Jack Rangiwahia  
Councillor



Diana Reid  
Councillor



Bryan Roach  
Councillor



Brian Rook  
Councillor



Chris Young  
Councillor

## Apatono / Delegations

The Full Council's role is to carry out responsibilities under the Local Government Act 2002. It is the final decision-making authority within the Council and generally ratifies recommendations made by other committees. It is made up of all Councillors and the Mayor.

### Powers that cannot be delegated

The powers that cannot be delegated by the Council are:

- (a) the power to make a rate
- (b) the power to make a bylaw
- (c) the power to borrow money, or purchase or dispose

## He Karere Haumaruru / Health and Safety Message

In the event of an emergency, please follow the instructions of Council staff.

If there is an earthquake – drop, cover and hold where possible. Please remain where you are until further instruction is given.

of assets, other than in accordance with the long-term plan

(d) the power to adopt a long-term plan, annual plan or annual report

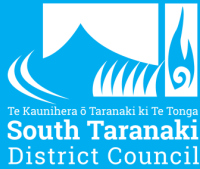
(e) the power to appoint a chief executive

(f) the power to adopt policies required to be adopted and consulted on under the Local Government Act 2002 in association with the long-term plan or developed for the purpose of the Local Governance Statement.

(g) the power to adopt a remuneration and employment policy

## He Pānga Whakararu / Conflicts of Interest

Members are reminded of the need to be vigilant to stand aside from decision making when a conflict arises between their role as an elected member and any private or other external interest they might have.



# Rārangi Agenda

## Extraordinary Council Meeting

Monday 26 July 2021 at 2pm

To determine an initial proposal for the Representation Review formal consultation

**1. Matakore / Apologies**

**2. Pūrongo / Report**

2.1 [2021 Representation Review – Adopt Initial Proposal for Consultation](#) .....Page 5

[Appendix 1 Database of Submissions](#)

[Appendix 2 General and Māori Wards maps](#)



# Matakore Apologies

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**Leave of Absence:** *The Council may grant a member leave of absence following an application from that member. Leave of absences will be held in the Public Excluded section of the meeting.*



# Pūrongo Report

To	Extraordinary Council
From	Kaihautū Kaupapa Here me te Whaitikanga / Policy and Governance Manager, Becky Wolland
Date	26 July 2021
Subject	<b>2021 Representation Review – Adopt Initial Proposal for Consultation</b>

(This report shall not be construed as policy until adopted by full Council)

## Whakarāpopoto Kāhui Kahika / Executive Summary

1. The decision to introduce Māori ward(s) has initiated a representation review process. The Council has attended several workshops since March 2021 and considered a number of different options for general wards and Māori ward(s). It was decided to undertake pre-consultation on two Māori ward options and three general ward options. This report provides a summary of the feedback received through pre-consultation and a recommendation from the Iwi Liaison Committee (the Committee) in relation to Māori ward(s).
2. As part of the representation review process the Local Electoral Act requires the Council to adopt an initial proposal for formal consultation by 31 August 2021. This report asks the Council to consider the feedback provided to date and adopt an initial proposal for formal consultation, planned to be undertaken between 29 July to 9 September.

## Taunakitanga / Recommendation(s)

THAT the Council

- a) **Adopts** [ *Option ?? - ?? general ward councillors* ] as the initial option for general wards for the 2021 Representation Review.
- b) **Adopts** [ *Option ?? – 2 Māori ward councillors elected from ?? Maori ward(s)* ] as the initial option for Māori wards for the 2021 Representation Review.
- c) **Confirms** the retention of the four Community Boards with four members per Board as the Eltham-Kaponga Ward, Pātea Ward, Taranaki Coastal Ward and Te Hāwera Ward and the Board boundaries align with the Ward boundaries as resolved above.
- d) **Notes** that this decision will initiate a formal consultation process with the South Taranaki community on the initial proposal, to be undertaken between 29 July to 9 September 2021.
- e) **Notes** that a public notice on the Council’s decision will be included in the Southlink (Taranaki Star) on Thursday 29 July 2021.

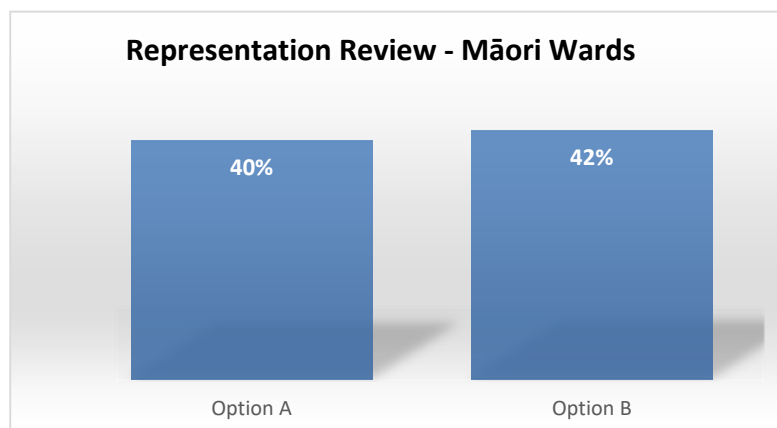
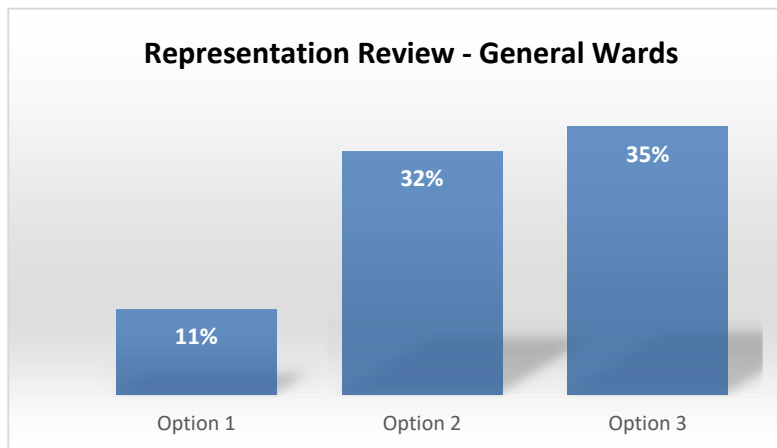
## Kupu Whakamārama / Background

3. In November 2020 the Council resolved to introduce Māori ward(s) for the 2022 and 2025 local body elections. This decision initiated a representation review process.
4. The Council has held four workshops on representation for South Taranaki including one with the Committee and the four Community Boards. The first workshop, held in March 2021, outlined the Council's obligations under the Local Electoral Act 2001. Seven general ward options and two Māori ward options were presented to the Committee and Community Boards for feedback.
5. In May 2021 the Council considered feedback from the Committee and Community Boards and agreed to undertake pre-consultation on three general ward options and two Māori ward options between 8 June to 9 July 2021. The options included:
  - Option 1 – 8 general ward councillors, 2 Māori ward councillors (Total 10) – compliant
  - Option 2 – 10 general ward councillors, 2 Māori ward councillors (Total 12) – non-compliant
  - Option 3 – 11 general ward councillors, 2 Māori ward councillors (Total 13) – non-compliant
  - Option A – 2 Māori ward councillors elected at large from the District – compliant
  - Option B – 1 Māori ward councillor elected from 2 Māori wards – compliant

*Boundaries - State Highway 3 from the northern boundary of the District to Eltham, skirt around the east side of Eltham to Maata Road, follow Campbell Road, Rotokare Road, Fraser Road, Austin Road, Mangapoua Road and Tawhiti Stream to south of Ōhangai Road, west to State Highway 3, south to South Road, west to Waihi Stream and south along the Stream to the coast.*

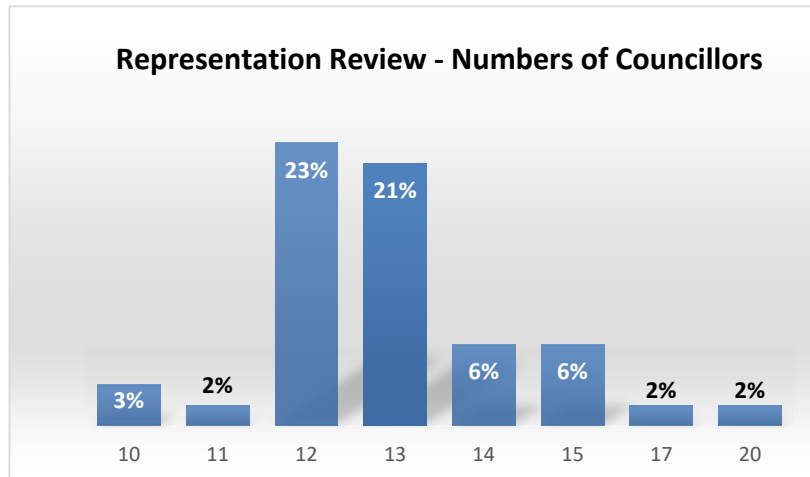
6. The Council received 62 responses to the survey; however, not all respondents answered every question. A summary of the feedback is provided below with the complete feedback provided in [Appendix 1](#):

	Support – Yes	Support – No	Support – Yes with changes
<b>Option 1</b>	11% (7)	50% (31)	6% (4)
<b>Option 2</b>	32% (20)	31% (19)	11% (7)
<b>Option 3</b>	35% (22)	32% (20)	5% (3)
<b>Option A</b>	40% (25)	27% (17)	
<b>Option B</b>	42% (26)	27% (17)	5% (3)



7. Several submissions recommended the number of Māori representatives be increased from two, for example a representative from each Iwi and two representatives from two Māori wards. However, the Local Electoral Act determines the number of Māori representatives for each district based on a formula provided in the Act.
8. A recommendation was received to move Manaia from the Taranaki Coastal ward into the Te Hāwera ward, based on communities of interest. Because feedback had been received through the Open Space Strategy consultation where there was a clear indication that Manaia's community of interest connected to Hāwera and because some of the wards would still comply with the Local Electoral Act's +/- 10% threshold, the maps and figures have been presented to the Council for consideration (attached as [Appendix 2](#), Alternative Maps). The Council can decide whether or not to include Manaia in Te Hāwera ward as part of the initial proposal for consultation.
9. Other feedback included:
  - Councillors to be elected at large across the District.
  - Split the Te Hāwera ward in half and create a fifth ward.
  - Two councillors per ward.

10. The survey asked respondents what they considered was an appropriate number of councillors in total. Below is a graph showing the results:



11. There was strong support for the retention of community boards with 76% supporting Community Boards, 10% were not sure, and 3% said no to the retention of Boards.
12. At the Committee meeting on 21 July 2021, the Committee was asked to recommend to the Council a preferred option to be formally consulted on for Māori ward(s). The Committee indicated that in principle Option B was their preferred option, however this would be confirmed at the Extraordinary meeting.

*THAT the Iwi Liaison Committee recommends to Council that in principle the initial proposal for the 2021 Representation Review is for two Māori wards with one representative (councillor) elected from each ward – with the boundaries as proposed for formal consultation as part of the 2021 Representation Review.*

13. In relation to the Local Electoral Act's threshold of the +/- 10% rule for fair representation, Option 1 (8 general ward councillors, 2 Māori ward councillors – total 10) remains the only compliant option, Option 2 (10 general ward councillors, 2 Māori ward councillors – total 12) is the least compliant option and although Option 3 (11 general ward councillors, 2 Māori ward councillors – total 13) is also non-compliant, Option 3 is more compliant than Option 2.
14. Both Options A and B for Māori wards comply with the Local Electoral Act's threshold of the +/- 10% rule for fair representation.
15. The Local Electoral Act 2001 requires local authorities to adopt an initial proposal for formal consultation and publicly notify their initial proposal by 31 August 2021. The purpose of this report is to present the Council with the feedback received to date and to adopt an initial proposal (a general ward option and Māori ward option) for formal consultation.
16. The Council's decision to adopt an initial proposal for consultation must be publicly notified within 14 days of the decision and must be given no later than 31 August 2021. A public notification will be included in Southlink on Thursday 29 July with formal consultation being undertaken between 29 July to 9 September 2021.



### Local Government Purpose

17. This decision aligns with the purpose of the Local Government Act 2002 as it enables democratic local decision-making by, and on behalf of the community to promote the cultural, social, economic and environmental well-being of the community in the present and for the future.

### Ngā Kōwhiringa / Options – Identification and analysis

#### Risks

18. The Local Electoral Act 2001 requires local authorities to adopt an initial proposal for formal consultation and publicly notify their initial proposal by 31 August 2021. If the Council does not meet its legislative requirements under the Act, the decision for representation in South Taranaki will be undertaken by the Local Government Commission.

#### Options analysis

19. The Council is required to adopt an initial proposal for formal consultation – an initial proposal for general wards and an initial proposal for Māori ward(s).
20. Option 1 (general wards), Options A and B (Māori ward(s)) meet the Local Electoral Act's +/- 10% rule for fair representation.
21. Options 2 and 3 (general wards) do not meet the Local Electoral Act's +/- 10% rule for fair representation. Following formal consultation and the adoption of a final proposal the Local Government Commission is required to review and approve non-complying options. The Commission will be looking for legislative compliance, robustness of consultation, robustness of decision-making (including consideration of submissions/feedback) and a clearly articulated rationale.
22. Based on the feedback received to date, indications are that the Community prefers the options with four wards and 12 or 13 councillors in total, and Iwi have indicated that in principle their preferred option is Option B – two Māori wards.

### Whaiwhakaaro me ngā aromatawai / Considerations and Assessments

#### Assessment of Significance and Engagement

23. The Council's general approach to determining the level of "significance" will be to consider:

Criteria	Measure	Assessment
Degree	The number of residents and ratepayers affected and the degree to which they are affected by the decision or proposal.	All residents will be affected as the final decision for representation will be in place for the 2022 and 2025 local body elections.

Criteria	Measure	Assessment
LOS	The achievement of, or ability to achieve, the Council's stated levels of service as set out in the Long Term Plan.	The decision will not impact the Council's ability to achieve their stated levels of service in the Long Term Plan.
Decision	Whether this type of decision, proposal or issue has a history of generating wide public interest within South Taranaki.	22 submissions were received during the 2019 Representation Review formal consultation process.
Financial	The impact of the decision or proposal on the Council's overall budget or included in an approved Long Term Plan and its ability to carry out its existing or proposed functions and activities now and in the future.	The costs associated with the Representation Review will be covered within existing budgets.
Reversible	The degree to which the decision or proposal is reversible.	The decision on the initial proposal for consultation must be publicly notified and consulted on.
Environment	The degree of impact the decision will have on the environment.	The decision on the initial proposal will have no significant impact on the environment.

### Legislative Considerations

24. Section 19H of the Local Electoral Act requires the Council to adopt an initial proposal for public consultation by 31 August 2021. The decision must be publicly notified within 14 days of the decision being made and a notification is planned for 29 July 2021. Formal consultation of the initial proposal is to be undertaken between 29 July and 9 September 2021.

### Financial/Budget Considerations

25. The costs associated with the representation review will be covered by existing budgets.

### Environmental Sustainability

26. The decision on representation will not have an impact on the environment. However, should the overall number of elected representatives increase considerably there would be increased travel to attend meetings from across the District.

### Consistency with Plans/Policies/Community Outcomes

27. Nothing in this report is inconsistent with any Council policy, plan or strategy and the proposal contributes to the Council's Vibrant South Taranaki (cultural well-being) and Together South Taranaki (social well-being) community outcomes.

**Impact on Māori/Iwi**

28. This decision will have a positive impact on Māori and Iwi as two representatives (councillors) will be elected by Māori to represent their interests and needs. The Council have been working towards developing partnerships with Iwi, and representation is another step that builds on our partnership and will enable Māori to contribute to Council decision-making practices.

**Affected Parties Consultation**

29. A formal consultation process will be undertaken with the South Taranaki community in accordance with the requirements of the Local Electoral Act.


**Whakakapia / Conclusion**

30. This report provides an update on the Representation Review process and a summary of the feedback received through the pre-consultation phase. The Local Electoral Act requires local authorities to adopt an initial proposal for formal consultation by 31 August 2021. The purpose of this meeting is for the Council to consider the feedback and adopt an initial proposal for public notification and consultation.



Becky Wolland

**Kaihautū Kaupapa Here me te Whaitikanga  
Policy and Governance Manager**



[Seen by]

Marianne Archibald

**Kaiarataki Tōpūranga  
Group Manager Corporate Services**

**Attachments:**

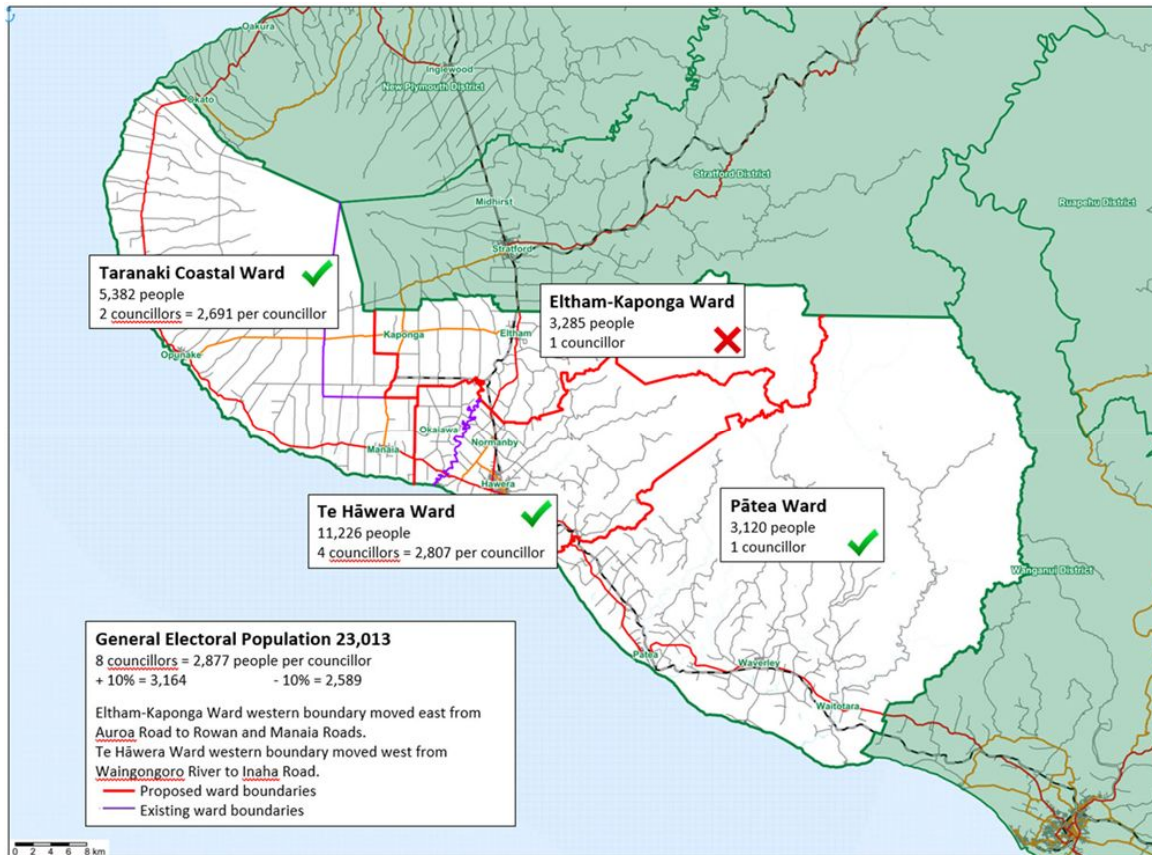
[Appendix 1 – Full submission database.](#)

[Appendix 2 – General and Māori Wards maps.](#)





# Option 1 – 10 Councillors + Mayor



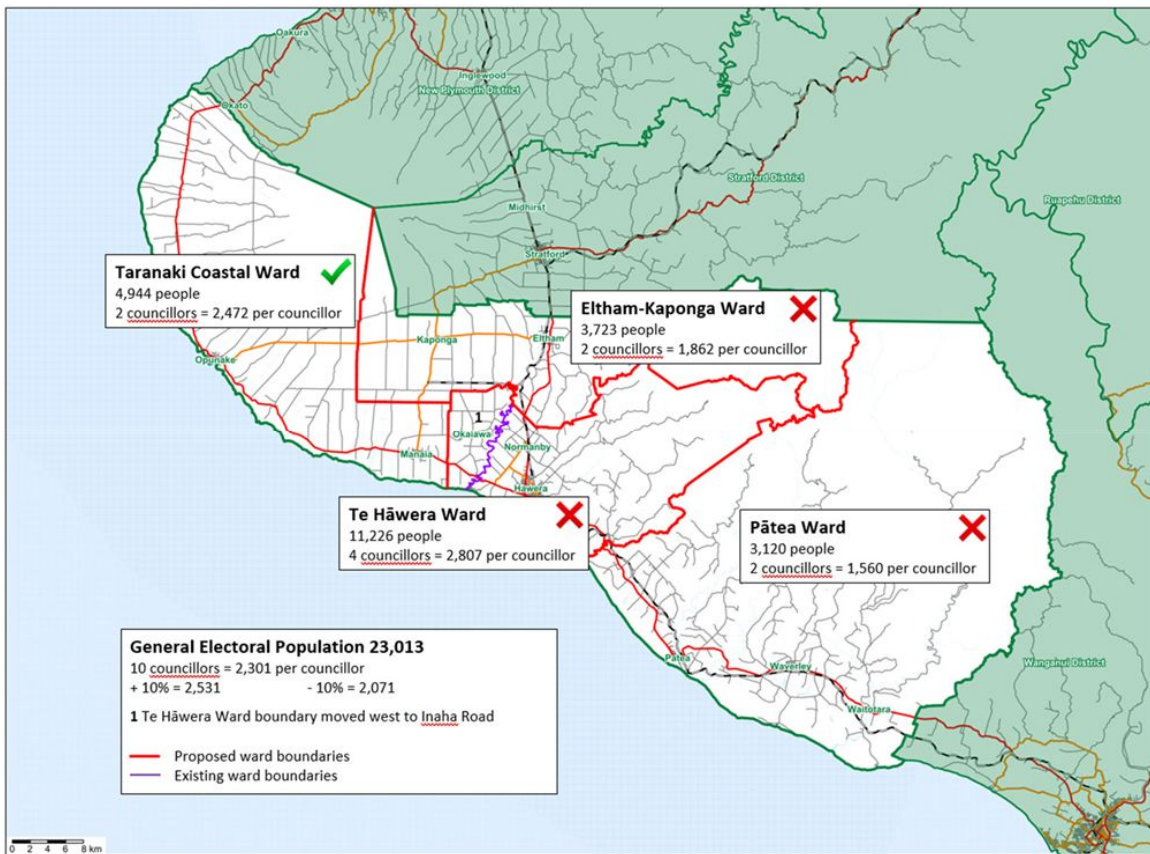
2 Māori ward councillors + 8 general ward councillors  
= **10 councillors**

- Eltham-Kaponga – **non-compliant** (non-compliance minor - 121 people)
- Recognises communities of interest
- Each ward loses 1 councillor
- Most compliant

Ward	Pop	Crs	Average	Fits Rule	% Variation
Taranaki Coastal	5,382	2	2,691	Yes	
Eltham-Kaponga	3,285	1	3,285	No	+3.8%
Te Hāwera	11,226	4	2,807	Yes	
Pātea	3,120	1	3,120	Yes	



# Option 2 – 12 Councillors + Mayor



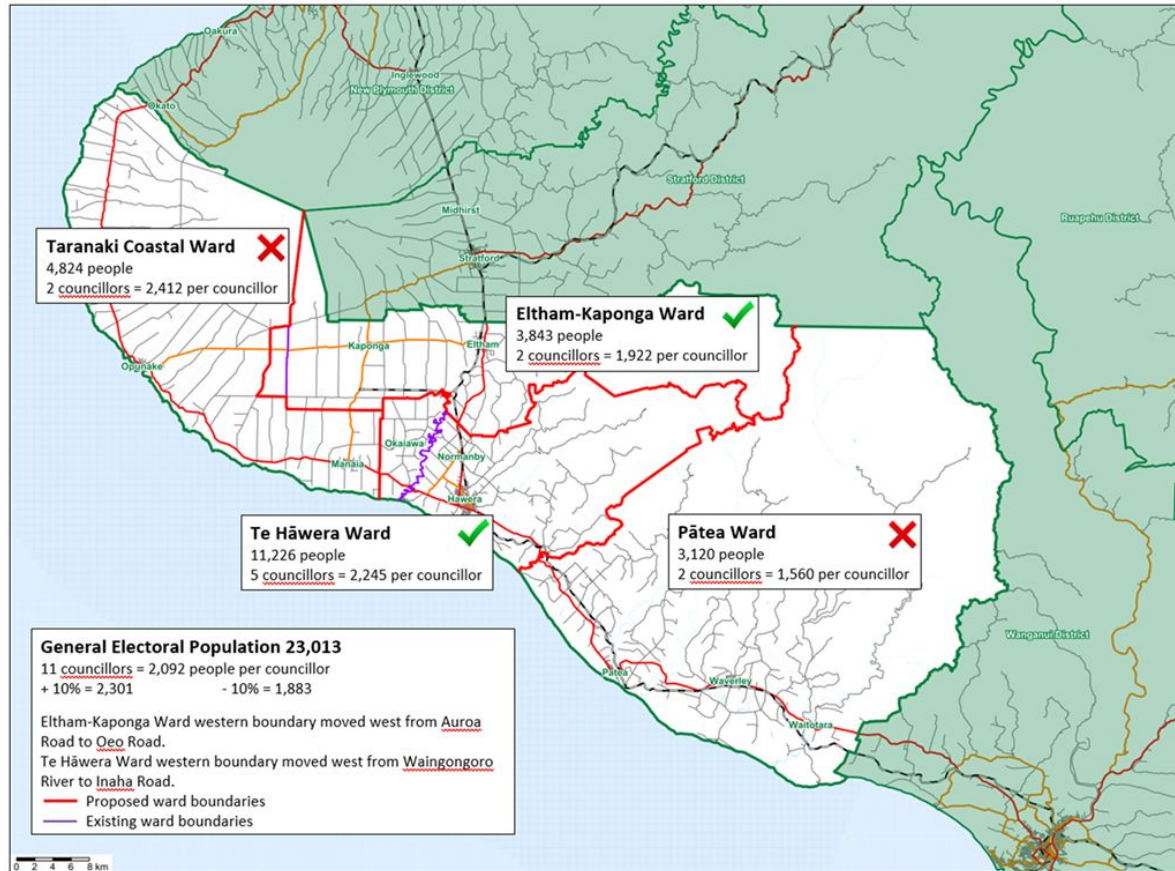
2 Māori ward councillors + 10 general ward councillors  
= **12 councillors**

- Eltham-Kaponga – **non-compliant**
- Te Hāwera – **non-compliant**
- Pātea – **non-compliant**
- Non-compliance for Pātea is large
- Least compliant option

Ward	Pop	Crs	Average	Fits Rule	% Variation
Taranaki Coastal	4,944	2	2,472	Yes	
Eltham-Kaponga	3,723	2	1,862	No	-10.1%
Te Hāwera	11,226	4	2,807	No	+10.9%
Pātea	3,120	2	1,560	No	-24.7%



# Option 3 – 13 Councillors + Mayor



2 Māori ward councillors + 11 general ward councillors  
= **13 councillors**

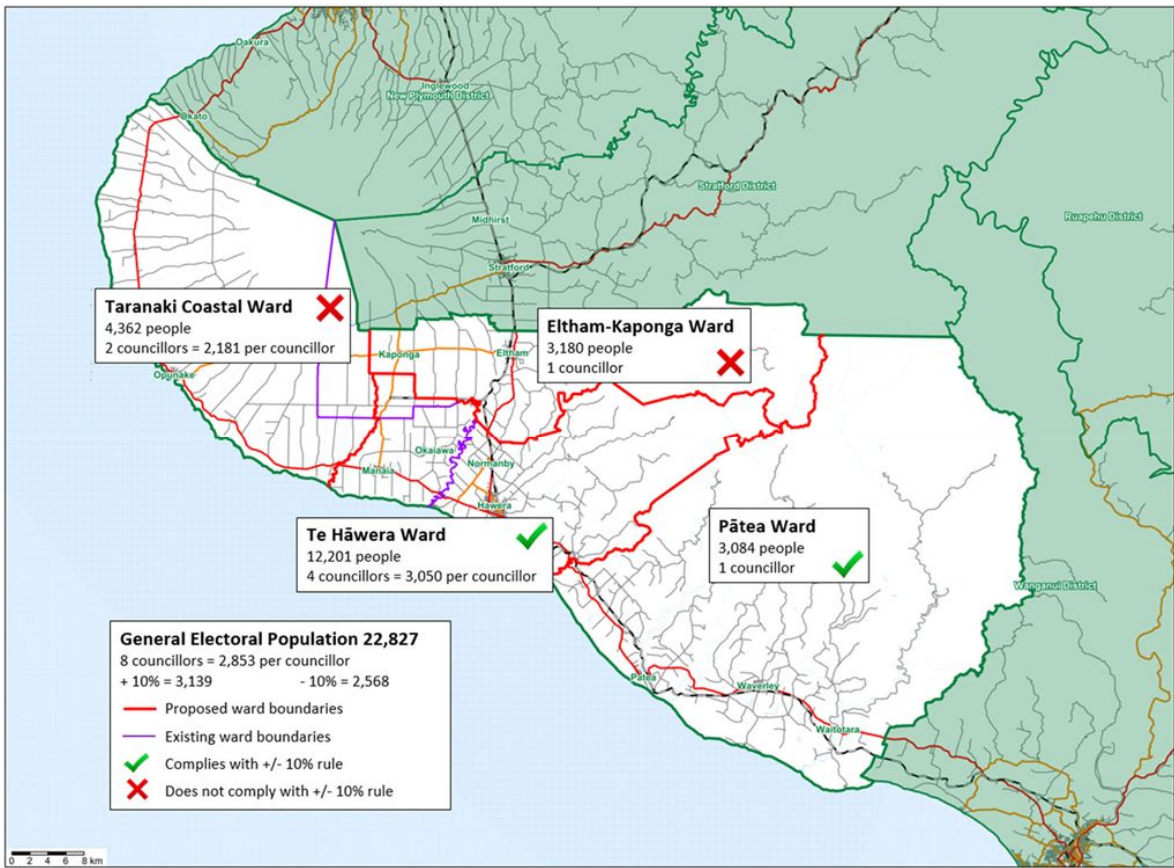
- Taranaki Coastal – **non-compliant** (non-compliance minor – 111 people)
- Pātea – **non-compliant**

Ward	Pop	Crs	Average	Fits Rule	% Variation
Taranaki Coastal	4,824	2	2,412	No	+4.8%
Eltham-Kaponga	3,843	2	1,922	Yes	
Te Hāwera	11,226	5	2,245	Yes	
Pātea	3,120	2	1,560	No	-17.1%





# Alternate Option (inc Manaia in Te Hāwera Ward) - 10 Councillors + Mayor



2 Māori ward councillors + 8 general ward councillors = **10 councillors**

- Eltham-Kaponga – **non-compliant**
- Taranaki Coastal – **non-compliant**

Ward	Pop	Crs	Average	Fits Rule	% Variation
Taranaki Coastal		2	2,181	No	-15.1%
Eltham-Kaponga		1	3,180	No	1.3%
Te Hāwera		4	3,050	Yes	
Pātea		1	3,084	Yes	

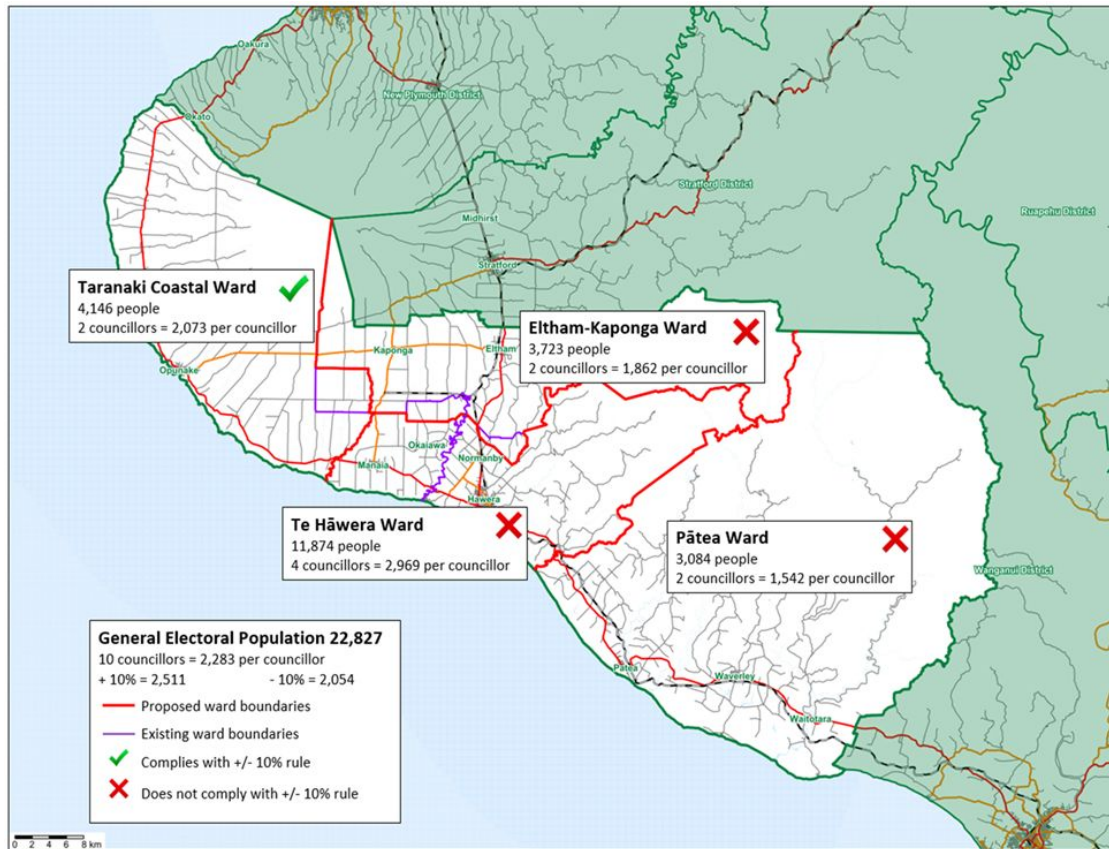


# Alternate Option (inc Manaia in Te Hāwera Ward) - 12 Councillors + Mayor

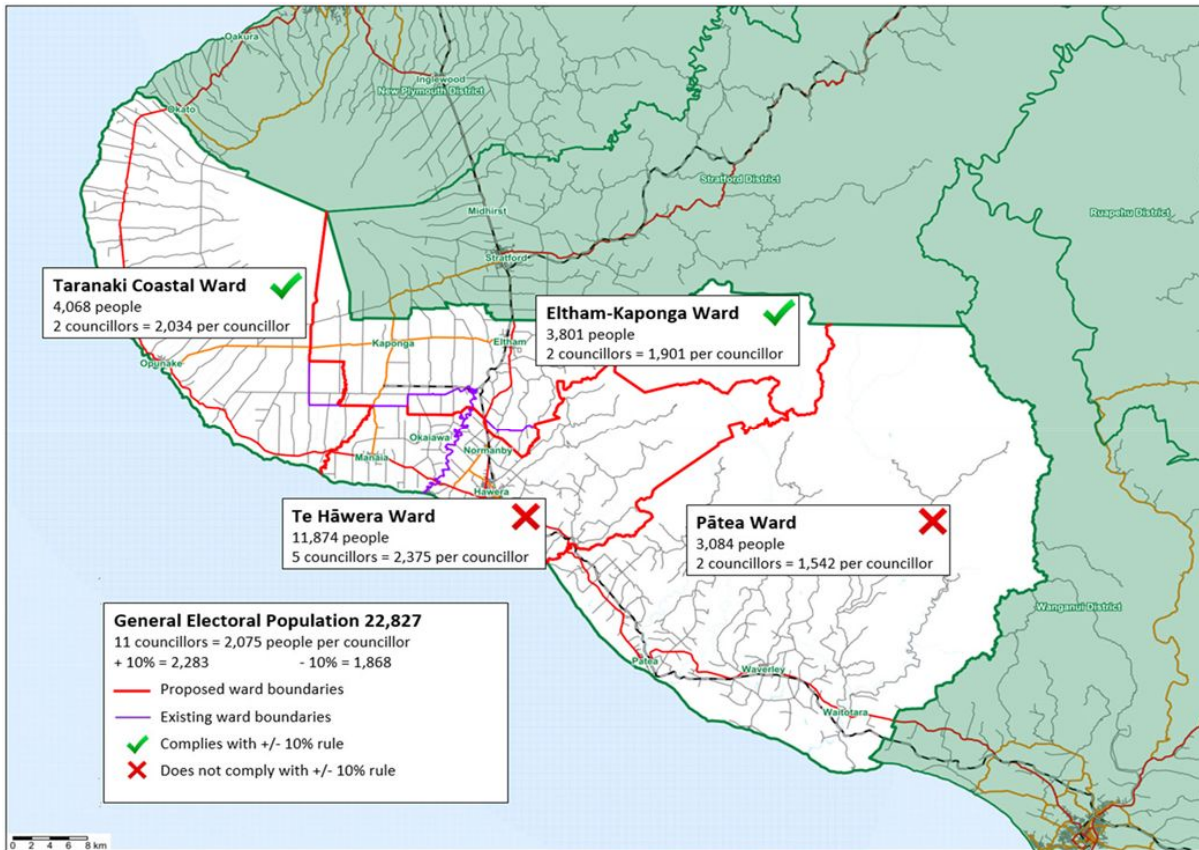
2 Māori ward councillors + 10 general ward councillors = **12 councillors**

- Eltham-Kaponga – **non-compliant**
- Te Hāwera – **non-compliant**
- Pātea – **non-compliant**
- Least compliant option

Ward	Pop	Crs	Average	Fits Rule	% Variation
Taranaki Coastal	4,146	2	2,073	Yes	
Eltham-Kaponga	3,723	2	1,862	No	-9.4%
Te Hāwera	11,874	4	2,969	No	18.2%
Pātea	3,084	2	1,542	No	-24.9%



# Alternate Option (inc Manaia in Te Hāwera Ward) - 13 Councillors + Mayor



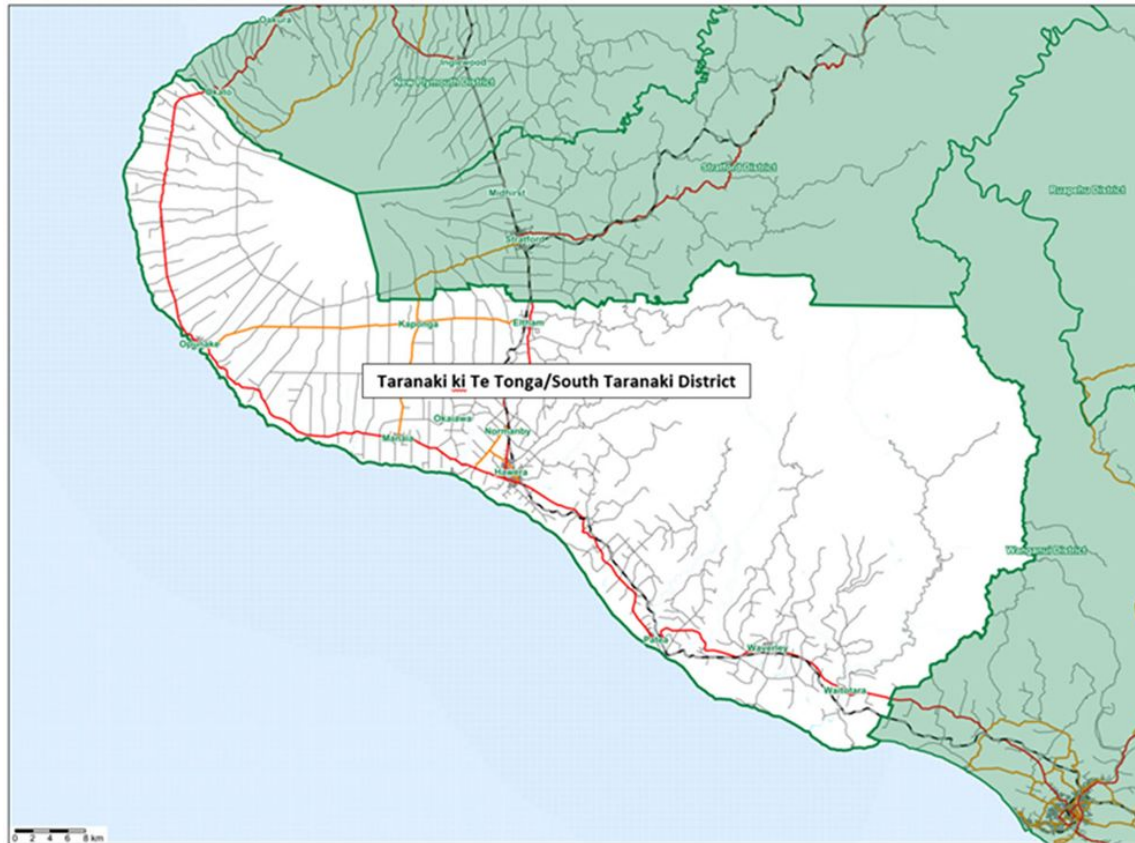
2 Māori ward councillors + 11 general ward councillors = **13 councillors**

- Te Hāwera – **non-compliant**
- Pātea – **non-compliant**

Ward	Pop	Crs	Average	Fits Rule	% Variation
Taranaki Coastal		2	2,034	Yes	
Eltham-Kaponga		2	1,901	Yes	
Te Hāwera		5	2,375	No	4.0%
Pātea		2	1,542	No	-17.4%



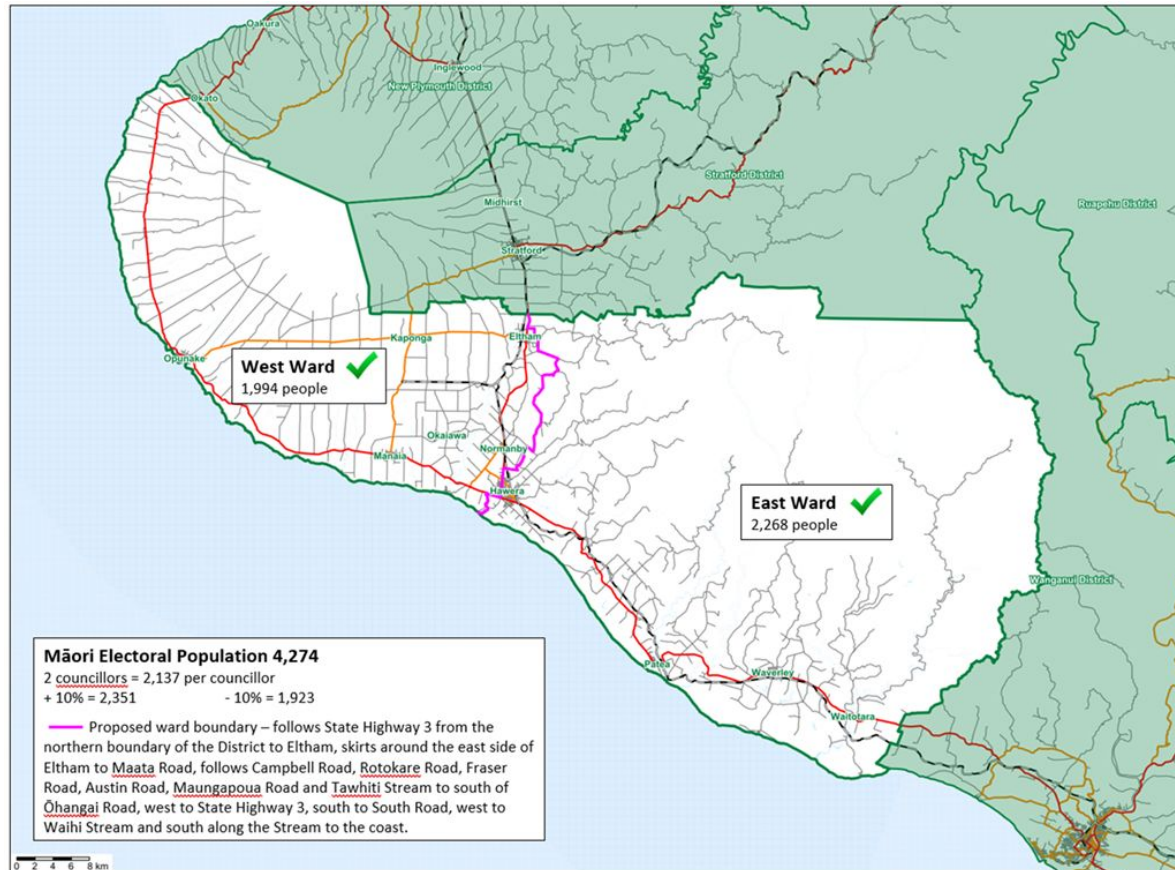
# Option A – Māori Ward



1 Māori ward  
2 representatives from the ward



# Option B – Māori Ward



2 Māori wards  
 1 representative from each ward

West – **compliant**

East – **compliant**

